Jus. L.

D

18 June 1947

Admiral R. A. Spruance Haval War College Newport, R. I.

My door Admiral:

Thank you very much for your letter of 10 June, extending an invitation to address the War College class at 1200 on 23 August.

I shall be very glad to outline the activities of the Central Intelligence Group at that data and shall communicate with you later as to the exact time of my arrivel.

With very best wishes, believe me,

Respectfully,

0/RHA - Disp 19 Janes

R. H. HILLENGETTER Rear Mairel, USN Director of Control Intelligence

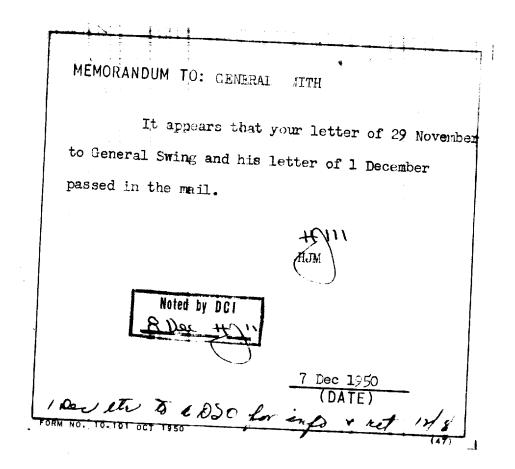
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The National MILITARY ESTABLISHMENT

JOINT ORIENTATION CONFERENCE

CENTRAL INTELLIGENCE AGENCY PRESENTATION

"MILITARY IMPLICATIONS OF THE WORLD SITUATION"

Tuesday, 9 November 1948 - 9:00 A. M. - Room 3E-689

Washington, D. C.



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THE NATIONAL MILITARY ESTABLISHMENT
JOINT OR BESTATION CONFERENCE

"MILITARY IMPLICATIONS OF THE WORLD SITUATION"

Tuesday, 9 Hovember 1948 - 9100 A. M. - Room 38-689

colored MC PADIRN: In a combat unit, where I have spent most of my life, military intelligence is very simple, three words -- collect, evaluate and disseminate. Let it find out what it is, and them tell the people who should now about it.

On the higher level it is not so simple. We are fortunate in having today the Director of the Central Intallicenses Agency, Admiral H. R. Hillenbootter, and his Staff in Intelligence.

Intelligence Agency was set up under the National Securit Act 1947. Our Board of Directors is the National Security Chunci? We are the operating branch for them and we are thereof the the functions, as Colonel McFadyen said, of collecting, condinating, accumulating, evaluating and disseminating information as related to national security. Our province is strict?

Among the other duties we have been directed to do and counterespionage outside the United State. The counterpart of that inside the United State is the Federal Bureau of Investigation. Our regions are nonewhat destinant

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from theirs inasmuch as we have no police powers, no subjuent powers, no law enforcement powers. That was put in exercisely by Congress, by the people who were supporting the bill, o avoid the charge that the CIA might ever become a destance

We operate very closely, naturally, with the Fig. and pass information back and forth. Just as a slight example, last fall one of our people in the Mediterranean heard and island making threats that he was coming to the United States az kill President Trumen. We kept him under surveillance to Lisbon, got him on a plane to the States, and the FSI pic ed :: up in New York. This man is now working for the United Butions. There has been no attempt on the President's life.

The topic assigned to us this morning is Military Implications of the Werld Situation. That looks like a poety tremendous topic to take up in an hour, but it can be lim ted very much because there is only one nation or group of nation: that has the potential and the attitude to be a threat to the security of the United States, and that is, of course, Russia and its satellite states.

We don't have to worry about the military capabilities of Micaragua because they are no threat to us. We don't have to worry about the military capabilities of England, France. the vesters powers. They don't have the attitude. They are our friends.

The Russians are in a unique position. They saill have in round numbers about 4 million men under arms, of white about 2,500,000 are ground troops, foot soldiers, which are always bein and comprise the backbone of the Russian Arm 's strength. In addition to that they have about 600,000 as interest. 600,000 Nevy and 400,000 security police. All those are in round numbers. Their air force has now about 15,000 come at aircraft. During the war the combat aircraft for the Russians consisted almost solely of tectical airquaft. They had wary few longrange strategic bombers. Several of our B-29's during the war were forced to land in Menchuria and the Hassians impediately took them and used them for samples and prote-ypes. In the parade in Moscow just a few days ago there was a tansiderable number of four-engine benchers which looked very muc: like our B-29'm which they built, and it looks now as if they are starting a strategic air force.

In addition to these 4 million people that the sustant have now, the satellite states have appreximately 1,300,000 men under arms. But they are very weak in aircraft. In all the satellite states they have perhaps 1700 combat sireras; and as to these 1,300,000 men under arms, in a war against the western powers there are still great doubts as to how such levelty would be these for the Bussians against the west. There would be some, unquestionably. There also would be a very great

marber of defections.

Another thing which is unique in Russia that are sotal its capabilities, the military power, is the trementous paramilitary organization they have in the Communist Party, buth in Russia and outside. That is something that we in the latter States and the Vestern Union powers do not have. For that resume divided up the talks this morning on the military side and Mr. Harvey from CIA will give a description of the Communist Party and its tectics, Mr. McMillen will give a description of the communist went such tactics.

As an introduction, Russia now in her absolute a greatise guite a bit under and inferior to what she was in 1939 sefcitive war. It seems almost a paradox if she is that way why we infearing her so such, but relatively she is an immensely at attitures to the United States now than in 1939. In 1939 opp sed to the Russian policies you had England, France, Germany, tall; and Japan. Those last three have practically cassed to exist as military powers. The French and British are transmoonly weakened, which leaves Russia as her great apponent only the United States. That is why relatively she is much strongs.

One of the things, at least from the military side, we are hoping to do with ECA is build up the Western Powers both

them up again on our side. The faster they get back eco omissivength and military strength the more proportional distant of the Russian strength to the United States. I'd like to call on Mr. Reitzel now to give the military side. After we all finish we'll have a period of questions and try to as sweet all you ask.

I've got this morning is to take this matter of foreign a ilitary capabilities and to get them into the right centers, the right context meaning that you can draw up your list of expabilities, you can have them as accurate as your intel igence collecting agency can make them for you, but then you sense ever to this question of evaluation. You've got to find the right context if that information is going to be of significance to the pelicy-makers.

How, I am approaching the matter from that side.

I'll use again some of the figures that the Admiral just used, but the thing to remember is that we are going into a context.

Now, this is the centert that's important, and t est is the background of the threat to American security. Mil-tary depolities become more than theoretical abstraction only when you get them into the pattern, the broad pattern

of international relations. What we've got to start with here in order to make an intelligent appreciation is this principle in international relations. The end of a period of armed conflict inevitably leaves one or more power vacuum in the international structure which have to be filled it some way or other, and inevitably are filled in some way or other.

During and immediately after the close of the last war three obvious vacuums developed in this power structure and the fact that they are hard realities is shown when Jan realize that they now constitute the three major twouble were in the world. The Mediterranean and Hear Heat was the first of these. It was created during the war itself by the de eat of Italy, but at that time it was automatically filled by the existence of American and British power -- military, economic political power -- right on the spot and in action.

power was pulled out. British power was inadequate to the task of keeping the erec filled and a partial vacuum rapidly began to develop. In the Far East the defeat of Japan resulted in an extensive vacuum forming. In general it seems to have been assumed that China would fill part of that vacuum by reabsorbing her own national territory. It also seems to have been assumed that the colonial powers, Great Britain and France and the Netherlands, would flow back into their colonial positions

and also prevent the formation of a vacuum, and that the United States would check any possible vacuum that might have formed itself in the Japanese home islands.

As we know, it beam't turned out that way. The Chinese National Government apparently lasks the attribute of that power that enabled it to fill that hole. As a result, China has become a vacuum in which opposing forces ecupete to fill the hole. Nor were the colonial states of Hestern Europe able to perform their historical power functions and in consequence, forces of the national party directed by occumulate have been able to compete for the filling or that power vacuum. In Japan alone has the problem been temporarily solved by the fact that the United States has committed as smallitary and economic power to the region.

In Europe the hard core of the vacuum was Australiand Germany. Since the war against Germany had been carried out by an alliance of nationals primarily, the apparent criginal intent was to fill that vacuum by negotiation, as we-ment, and joint occupation. Unfortunately that vacuum turned out to have an abnormally weak parighery. On the West the states were too badly damaged as going concerns really to ot as great powers and pull their weight in the agreements by which this vacuum in Central Europe was going to be filled. To the East the states were so politically disorganized that

they fell into the hands of well-knit local Communist parties backed by Soviet occupation forces, and in consequence, my allied agreement on that side of the varuum was prejudges.

By the middle of 1946 the fact to which the Admiral has referred was strikingly clear, that there were only 140 powers of sufficient strength with sufficient industrial potential in the world to flow into those holes in the interactional structure, the United States and the Soviet Union, and of those two it was the Soviet Union that was the soviet prepared to flow into these holes, and the flow started e-rly by the consolidation in Eastern Europe of a satellike block, by deliberate undermining of any authority that the Chinese Mational Covernment might have possessed in Manshuria, Not the Chine, by probing for seft and tender spets in this particulation, by probing for seft and tender spets in this particulation, and here we come to the military capability factor -- by a intering an effective Army in being even at the cost of a retarded improvement in the seconds of civilian communities.

In contrast and during that same pariod the United States and Western European states, by over-heaty deschilization and by an over-rapid conversion of productive mechines; to the demands of civilian consumers, out back the relative power that had stood in place in 1945, out it back in a variable space indeed from overwhelming actual force to a

disorganized potential force that could, of course, be restered, but it was out back to the potential. Commequently,
what might have been a fairly typical international situation,
the filling of vacuums, partly by force, partly by pagotiation
took on instead the characteristics of a global power consists
and became from the American point of view a fundamental and
continuing problem in national security.

How, that is the context in which to talk about foreign military capabilities. A word of introduction about these capabilities. At the end of the wer the general process of demobilization began and went much further than is commonly recognised. For example, the total ground forces of the world, excluding the United States, were reduced by 51 per cent, comparatively soon after 1945. The only positive increases since that time have been in Grance, in the Notherlands, in some Latin American states, in some areas of the par East and in the Arab States. The significance is only loos:

The largest percentage decreases, on the other hard, have been in the British Commonwealth, which was cut by 36 per cent, and the Soviet Union, which was cut by 73 per cent. But in the case of the Soviet Union, that reduction did not represent an equivalent cutting back of an overall military capacity. On the contraty, it was accompanied by new and may extensive training, by a more extensive reorganization application.

of weapons, by a structural increase, by the development of new mobilisation plane. So, at the moment while the Soviet Union was reducing the number of its military personnel, at was actually adding to its offensive capability.

In addition, an extra and probably unexpected be nefit was provided by American and Western European demobils sation, for every stage by which they returned anapower to
civilian life served to step up correspondingly the preposderance of Soviet military strength during this time. Consequently, on that solid foundation of military capability
actually in being, Soviet influence flowed into the creaks
and into the holes of this international structure. Partl
as a matter of policy but also partly because the circumstances were favorable for doing so.

and by the time that military capability was receptized as a factor for seriously affecting the whole conduct of international relations, it was not easy to quickly reduce this balance of military capability that was being upset. he only possible break, in fact, on the free use of that power in being was the Soviet fear that the United States might resort to war, and consequently its immense potential, of which the Soviet Union was fully aware, would be converted back one more into actual power. That was the only break on the situation for a period of two or three years.

In that context, with that general statement a out the way in which military capabilities actually play in and out of an international situation, you can return to the figures that the Admiral mentioned. The easiest way of grouping these in order to see their significance in the international picture, is to take the Soviet military capability as being centered in the land mass of Europe and Asia. Within that central position we have a military personnel of approximately 4 million, but divided in this way: approximately 50 per cent of it is placed in relation to the vacuum of Europe; approximately 20 per cent in relation to the vacuum of the East East; approximately 30 per cent in relation to the vacuum of the Fear East; approximately 30 per cent

The Air Force is roughly distributed in the sage way -- 50 per cent for Europe, 25 per cent for the Near East; 25 per cent in the Far East. The Soviet Newy which consists of six flasts is distributed four to the west, two in the Pacific area.

Now, essentially that body of armed force in al.

its estegories in a central position must be regarded as
an Army in being, well-equipped with present-day weapons,
adequate reserves and organized industrial support. The
only essentially defensive element in that setup is the
Seviet Navy which apparently has been designed primarily

as a defensive force. It is not a heavy-ship nor a heap-t ter Havy, and its basic mission seems to be to cover the vetex approaches to USER and to give defensive support to ground and air forces.

To that hard core of capabilities the satellites in Europe and such satellites as operate in the Fer Hast add little in the way of equipment, little in the way of effensive capabilities.

New, to believe that ready strength at the center ? of Eurasia you have these following -- let me call them for identity -- anti-Soviet capabilities. In Europe the present ground forces total approximately 1,200,000, divided 50 per cent for the nations who have signed the Braspals Past, 10 per cent for the Scandinavian nations, and 40 per cent for all others, which includes Greece. Those Tigures are misleading because the represent nothing except a manpower potential. Only three of the forces that are included there can be considered combat effective military forces at the present sement -- those of Great Britain, Sweden, and Switzerland. In those cases their offensive capabilities as severely limited -- in the case of the British by the overextended commitments, in the case of Sweden and Switzerland by defensive traditions. Consequently, all other forces except those are poorly equipped, poerly organized, and

inadequately trained.

In addition, a disorganized impactiful production has depied the means of making a quick improvement in these respects. Only in nevel strength can the military capability of Western Europe be considered superior to those of Soviet Russia. In the Far East you can build up the most impressive masswing figures, but is effect the Chisese Nationalist Armies, muscrically impressive, are now a disintegrating bisbility. European forces, that count more than 100,000 are compenhated in South East Asia. Various nationalist armies, as in Viet New, Indonesia, Eorea, and Sias, are of uncertain alignment at worst and of purely local significance at best.

In the Near East the Turkish Army slows is capable of serious effort. European capabilities are limited to those of Great Britain. From that rough and ready statement of unbalance in capabilities that exist throughout continental European you can draw this picture. The major great of conflict at the moment obviously lie within this continent. The Seviet armed forces in preponderant strength are primarily designed for operations on that European land mass.

The committee that has been described deen't at this moment exclude a capacity for a powerful offensive action against the Western hemisphere. Such action from a purely weapons of mass destruction, a deep-mater Havy. But by he ing that preponderance in these areas of trouble, the Soviet military capability has become an abnormally important feator in international relations, in the issues that have grown up in these trouble areas.

A curious situation has, in fact, developed in which the potential power of the United States and the actual power of the Soviet Union have done face to face over precisely the same bones of contention. At that point it is very strongly suggested that military capabilities measure by a conventional yardstick den't give you the whole picture. To them has to be added these factors of mappower potential and skills, agriculture productivity, social organization, that makes military capability effective and heaps it so while it is being used.

that this survey justifies the conclusion that the Seviet
Army has a waique offensive capacity at this moment, and is
turn you can jump to the theoretical statement that the Sov.et
union could over-run Mestern Durage and a good deal of the
Mear East in a relatively short time, but that desen't answer
the important related question which momentarily checks the
Tree application of that force in being, and that is, What

what about the logistics that would have to maintain this imitial superiority if it found itself involved in the global comflict that presumably would follow its free use

Tet, it is precisely in the region of that intangibility that the problem of American security now arises, and presumably will remain there for some time whole the ground is searched for some way of redressing so unsatisfactory a situation.

The various possibilities can be illustrated by the series of questions through which we have all watched surselves move in the last year. Can you, by adding up the capability of an anti-Soviet group, balance your Soviet capability? Can such a group of states have the combat effectiveness of their armed forces rapidly increased by restoring their logistical productivity and social capability?

we have been thoroughly exploring those questices and now we done to the point where those nations whose capabilities we have been exploring done back to us with a questice because it's been perfectly clear that there has to be an interim period in there of a dangerous kind -- the states of se back to us with the question, What can we do? Suppose we lotake their armies, suppose we do equip them. What can we lo

to guarantee the security of the general situation during this dangerous interim period when a potential is utill facing an actual power?

Pennsels of that sert introduce considerations that run far beyond the field of intelligence. Intelligence appreciation has to stop short of the field of policy decision, but the intelligence appreciation sets the nature of the security problem clearly enough and it is shaply that in an international situation where an absormal bulence in foreign military capabilities has developed and where a power conflict has been hipolarized and only two can do stything about it, you find yourselves under the endound necessity of balancing potential against actual power. That colors the entire conduct of foreign relations and makes every issue in the power conflict take on the appearance of a crisis.

Thank you very much, gentlessen. (Applemen).

REAR ADMIRAL HILLEREMETER: I d like to present now Mr. Harvey who will give a talk on the Communist Party and Communist taction.

MR. HARVEY: Gentlemen, every men I think approaches any problem, whether it is the Commentet Party or any other, from the background of his own experience and his own particular interest. In line with that I'd like to discuss the Party, not from the propagands standpoint, not from the

ideological or so-called social standpoint, but from the standpoint of two things, one, the Party and its part in the world Communist movement, as constituting just as much a capability of the Seviet Union offensively and defensively as any other tool available to the present Seviet government, and secondly, the Party as it exists as a conspiratorial organization.

New, unfortunately, any Communist Party, whether it is the Communist Party, U. S. A., or any country, has been badly analyzed time and time again, has been misconstrued and misevaluated. From the standpoint of intelligence, particularly from the standpoint of counterespionals, a Communist Party is not a political party as such at all. It is a conspiratorial, partially clandestine, quasi-intelligence and penetration organization which is now, as it always has been, at the complete control of the world Communist move ment and at the complete disposition of the foreign policy, the military policy of the Soviet Union.

Now, I'll place most of my comments in the content of the Communist Party in this country because I think, one, it is of pertinent and germane interest to you, and two, it is somewhat easier to define for the purposes of American security than the problem raised by certain foreign Communist parties. The things that I say in general, however, are as

applicable to any other Communist Party as they are to the one here.

or any other Communist Party by purpose, by structure, by capability, extends far and above the more concept of a political organization. It is a conspiratorial group tightly organized, usually completely monolithic, completely respiratorial to that iron concept of Bolehevik discipline, and dedicated to the overthrow of this and every other non-Soviet government by force, violence, or any other means which are available or can be developed.

In addition, any Communist Party is a completely amoral organization. It is, in effect, or it represents in effect, a duality, one, the open recognized political organiza which has national efficers, national consistent, publications, propaganda outlats, so-called political plat forms and all of the other adjuncts on political action. But, coexistent with that function, coexistent with that organizates the party as a conspiratorial group.

How, the Party in this country, and of course, since the October Revolution in 1917, and in practically every country has existed for roughly 30 years. Regardless of what form the Party has taken, regardless of what tenets it has at the moment propounded, its fundamental strategic

memist Party, U.S.A., under its various names and forms has been in a state of unadmitted but open war, not only against our government as a system, but against this government and this nation as they represent potentially and not actually the greatest single remaining force blocking Soviet aims at complete world domination.

Now, the Communist Party in practically every country, including this one, has gone through a number of arganisational forms. It has backed and filled and changed and switched alleged policy, made different approaches, changed leadership, given premises of non-wiolence, change i its propaganda, allegedly varied its objectives. All of those changes, gentlemen, are purely the tactics of the masent. They have absolutely no relationship to the fundamental American concept of the Party or of any Communist Party which is that this and every other government must go by any mag as possible, to be replaced by a series of Soviet states undoubtedly under the control of what now exists as the USSR

Hew, there are two factors in any Communist Party.

In addition to its physical scope, which makes that Party.

security risk and a definite threat, one, it is an incology sal movement with all of the unreason and illegic of fanaticist, at least among a portion of its supporters, and, two, it is a

type of organization which does not depend either for its ferree or effectiveness on the numbers it can count as cald-carrying members. A Communist Party of this or any other country represents an elite group. It represents an elite political vanguard, using their own terminology, to the same extent almost as the National Socialist German Workers Party was supposed to represent for the German nation become 1945.

In that particular occupy as being elite, the Party is a highly mobile and highly usable tool. Its legiership is not only well-trained, but its leadership has been broken to a line of discipline which is surprisingly invariable. Thirty years ago the dozens of Communist Parties which were then coming into existence represented unpredictable quantities. The Soviet Union and particularly the leadership of the Communist Party of the Soviet Union which is the controlling World Communist Party, were unable to count on the reactions, on the control, or on the obedience of any Communist Party at any given time. As a result of that, an organism was set up for the primary purpose of controlling all Communist Parties and breaking them to the meld desired by the Soviet Union. That organism, which was both conspiratorial and political, was, as I think all of you know, the Emecutive Committee of the Communist Laterns ionii. From 1919 until 1943 when the so-called Comintern was at least ostensibly dissolved it was the controlling force of werld Communian. It was the control mechanism through which the Communiat Party, U.S.A., the Communiat Party of France, the Communiat Party of Italy, the underground Communiat Party in Germany, for example, were all built together as a single, cohesive, coordinated instrumentality of the Soviet forci n and military policy.

Now, that, very briefly, is exactly what any Conmunist Party constitutes. With the dissolution of the Cominterm certain control machinery has unquestiousbly taken ins place. However, you should remember this, that at the present time, 31 years after the October Revolution, the world Communist movement has been broken to the Seviet pettern to the point where a day by day control and guidance is no longer as necessary as it was even ten years ago. Every Communica Party on earth, gentlemen, is led primarily by men who are owned body and soul by the Soviet Union, men most of whom were trained in the Soviet Union, whose whele reason for existence, whose whole psychological approach depends on rationalizing one, the power and glory of the Soviet Union. and, two, the power and the nacessity of a world Soviet state. That is rather bluntly put, but that is the only logical donclusion to which their reasoning can be carried.

Some of you have undoubtedly noted the psychological and mental torture which affected Communists almost invariably go through. The reason for that, actually, is very simple. Those men -- and this is true of most Communist leaders with the exception of the mercenary, of course -- here built their entire existence around the concept of Bolehevies. Take that sway from them and you have taken away the payorelogical and the fanatic reason, the motivation, the spring 3 of motivation which make them tick. That, again, goes bark to one of the two reasons why any Party is dangerous. Any Party member, gentlemen, obeys Party discipline and orients himself on the rationalized approach that anything that is good for the Pary or anything that is good for the Soviet Union is right.

Hew, the physical structure of the Communist Parky, U.S.A., parallels very closely that of any other Communist Party. It is, is effect, a tight, closely kait hierarchy broken down to the cell level, adapted to immediate waderground activity, if necessary. In this country that was beautifully illustrated by the history of the Communist Party, U.S.A., immediately after the Soviet-German Non-Aggression Pact of August, 1939. Within 90 days after that pact and the consequent opposition which it engendered to Communism generally, the Communist Party, U.S.A., was at

least 60 per dent an underground organization. It is equable of doing exactly the same thing again.

How, from the standpoint of any intelligence of fice -, partidularly any person whose primary interest is counterintelligence or counterespiesage, the Communist Party of this and every other country is of primary interest because this world Communist movement, and that includes not only the Parties but the periphery of every Communist Party, represent: with absolutely no question the single most effective top. of Seviet and estellite intelligence. There has been a great deal said to the effect that this Communist Party or that Communis: Party has nothing to do with the Soviet Union, has nothing to do with operational Seviet espionage or sabotage, is mere y a group banded together for ideological purposes and to assure the future of a better world. All of that is so such popysock. Soviet offensive intelligence based in any country or directed against any country receives its primary support from the Communist movement.

I do not mean to infer by that that a standard operating procedure for the Seviet MiB, for example, is to turn a Communist Party into an empiricage unt. What I mean is this. Take as an example the present and recent signet on in the United States. The Communist Party, U.S.A., its maker ship, its front groups, its supporters, its sympathizers, as furnished the primary recruiting basis for Soviet intelligence.

gence agent that you cannot also discover that at least at some time in the past that man was active in and a part of at least the friends of the Communist movement. Further, the Communist movement has afforded physical facilities to Seviet intelligence, not only recruitment but in many case; finance, communications channels, all of the list of thing; that are necessary to run an effective intelligence service. That, gentlemen, in my opinion is the primary reason why the Soviet intelligence services at the present time visued from the standpoint of the effectiveness and the depth of their operational offensive espionage against other countries has available to them an espienage coverage system which has not been paralleled in modern times.

New, in addition to the fasilitation of operational espionage, and in certain cases of physical sabotage, the Communist Party furnishes to the Soviet Union its most valuable tool for political penetration. Most Communist Parties are quite adept at that, including the Party here. The power and influence that has been exercised by the Communist Party, U.S.A., in every phase of American life is completely disproportionate to the actual membership of the Party itself. The actual membership of the Communist Party, U.S.A., is a controversial point. Perhaps the best

Party itself frequently describes itself as a political organization of about 140,000 members. Actually, the Party membership at the present time may be as low as 50,000. However, that relatively small group represents not only a known quantity to Party leaders but a known quantity to the Boviet Union. It represents a relatively hard norse trained militants. The power and the influence exercised by that in comparison with 140,000,000 people --- a mere handful -- is purhaps ten to fifty times greater than the exercised by any similar group of similar size.

Soviet Union, the so-called Workers' Fatherland, is not a six-hour a day job. It is wrapped up in its entire life, its entire reason for being, actually, and in this particular field of political penetration it is an unpleasant fact to have to state, but it is a fact, and that is that in every

Approved For Release 2003/07/01: CIA-RDP80R01731R001700010364-4 in the United Kingdom, in France, in Germany, and that

te run an emplenage net to find out something if you can influence the country or the government involved to give it to you free. You don't have to warry too much about dispositions, military or otherwise, if your penetration and your espionage coverage is good enough to tell you in advance the potential you face and possibly the plans that you face.

How, at the present time the Communist Party, U. J.A.
is on paper weaker, perhaps, than it's been since 1940. Bur
the first time in the last three years since the non-aggressical
pact, there has been a substantial public anti-Communist compaign in this country. It has had a certain effect, but in
has not lessemed the conspiratorial especity of the Communist
Party, U.S.A., by two per cent. It's given a great many
Communists a certain number of sleepless nights. It has
alerted a certain number of people who were not alerted to
the Communist Party before, but it has not even touched the
hard core of Party organization which is still available for
the purposes of the Soviet Union.

How, that paper decline in power of the Communist Party, U.S.A., is not paralleled in the rest of the world. The situation at the present time, with regard to the actual petential of the world Communist movement and particularly of the world Communist movement as an adjunct of the Soviet Union, is completely different from what it was before World War II. There is prectically no country on earth at the present time, in fact, nh country of any importance, in which the Soviet Union does not command through the indigenous Communist movement there a force capable not perhaps of an armed revolt, but capable of videspread es plomage facilitation, effective political penetration, a d in the event of actual hostilities, capable at least of great deal of disruption.

the Communist Party of Germany, for example, which was too largest and the strongest of the Communist Parties outsized of the all-union Communist Party Belshevik, and which has a 20-year tradition of furnishing for more than its share to generational Soviet intelligence, had been practically butchered. The Communist Party of France was still strong, but for all practical purposes there was so Communist Party in Italy as a functioning organization. Communist Parties of the Low Countries, of the Bellmans, of Scandinavia, were relatively impotent and small.

As you all know, that situation no longer exist.

and the fact that there does exist a comparatorial movement
dedicated to the sime and objectives of the Soviet Union,
cleaked with the ideology of dislectical materialisms and

supported by at least a certain modicum of fanaticism is no small part of the motivation for the intransignance of the Soviet Union in the military and political field.

Now, as I mentioned, I have no desire to discuss the Communist Party or the Communist movement with regard to the social forces it impinges on, with regard to the contents or tenor of its propaganda, with regard to what any person may think of its theoretical and ideological beliefs.

The conclusion, the points I desire to make are these, that the Communist Party in this and every other country is first, an integral part of the World Communist mevement. Second, that as such, a part of that world move ment is dedicated not only to the overthrow of this and every other similar form of government, but it is dedicated completely to the effectuation of whatever size and objectives the Soviet Union may now hope to attain or may in the future propound. And, finally, that in the last analysis whatever you may feel about it as an ideological matter, this or any other Communist Party is a military party alone. It is in addition a highly integrated monolithic conspiracy dedicated to the objectives I have just mentioned, not by peace ful means but by forceful and violent overthrow, and by every ether means of chicanery, sabotage, or other ways that:

it has now or can ever hope to have at its disposal.

Thank you. (Applause).

REAR ADMIRAL HILLERKDETTER: Mr. McMillen will now talk on counterespionage, counterintelligence.

MR. NC NILLEN: Counterintelligence may be defined as any means which a country takes outside of military force to protect itself at its installations overseas from the activities of foreign intelligence services and from entrance of other undesirable characters. It is almost unnecessarite point out the need for counterintelligence in view of the speakers who preceded me. It is necessary that we have it in erder that we may be able to identify and keep away from our secrets those agents of foreign powers who have been given the job of finding out about them or becoming familiar with the atomic bomb secrets, nuclear energy, and things of that type, which obviously are particularly germans to the effectiveness of American military capability.

There are various agencies involved in counterintelligence activities such as the Office of Naval Intelligence, the Intelligence Division of the Army, the State Department as it works with visa and security work and admittance of
persons to the United States, the F.B.I., of course, charged with
internal security of the United States, the Immigration and Naturalisation Service, which has so much to do with the admittance of

non-admittance of aliens, and then the service counterint ligence forces such as the counterintelligence Corps of the Army and similar groups of that kind in our services.

The means which these agencies use to attempt to frustrate the intelligence activities of the other countries are, one, through the view procedures which are handled to the State Department. Every alien, of course, coming to this country must obtain a visa for entrance. It is through this means that we are able to strain out to some extent those persons who should not be admitted to the United States. It is the responsibility of the State Department to hand!:

This work. However, it is the responsibility of the Central Intelligence Agency to assist the State Department in the swork by making available to the State Department all information which it gets concerning these applicants which reflects on the undepartment we have worked very closely both here and all cost

In addition there are the inspection services and the work of the Designation and Mationalization Service which inspects the persons and papers and belongings of persons who came to the United States and follows up the actual mechanism of their entrance and may deport them if it is found subsequent to the entry that they should not be here.

In other pountries you have a west multiplication

of all these various procedures. As you know, when you go to a hotel in a foreign city you have to fill out a long form saying where you came from, your name, and all things of that type. You have your passport procedures going inte other countries and your police registration. We don't have those here, so we must depend upon the work which can be done by our intelligence services and the F.B.I.

There has been some consideration given this more ing to the place of the so-called Marshall Plat, or European Recovery Flan, as a major instrument of policy of the United States. Russia and the Communist Party have openly nome out and stated that they will do everything in their power to defeat that major pelicy of the United States. They in tend to do that not only by open propagands and open warfare of a political sort, but because of the very miture and structure of those parties, they'll do it in a clandestine manner. Their activities will be guided by the Seviet Union. The ways in which they perform their tesh to defeat that pelicy of the United States will be through claudestine channels. They only way in which those channels can be entered, their plans known and frustrated, the United States forewarms. as to the various attacks which may be made upon a progress of that sert, must be done through a claudestime organization sperated by the United States which is able to attack there

people on their home ground.

Prior to a few years ago, as you know, and prict to the war the United States Intelligence Department for the Armed Services was restricted entirely to the interior of the United States. We were sort of in a position of a sitting duck waiting for them to come to us and then putting up the best defense we could when they had gotten here. The emergence of the United States into its present position, the war, etc., made it very plain that we could no longer sit here and wait for them to some to us. We'd have to go to them and try to find out what they are doing on the reven home ground as being the most efficient and most effective way to work our counterintelligence.

Now, the CIA wader a Mational Security Council directive was ordered to conduct explonage and counter-espionage in foreign countries and outside of the territories of the United States. Note that the burden of that direction was counterespionage. Counterespionage is a part of counter-intelligence. It is one of the means which constitutes the all of counterintelligence. Counter-spionage is the aggressive part of counterintelligence which mainly is done through the use of forms, police organizations and organizations who sperate within that country.

The jurgese of counterregionage is to aggressively

go out and find the enemy, to subvert his employees and his agents to find out the secret plans are, to frustrate him ruse him to your own ends. For that reason we must go abrowd. We must go to the home countries of these other intelligence services or other countries where they may be found.

for going to the home grounds of another intelligence serv ce and attempting to use it. Where a country is friendly we obviously will attempt to use it. It is much cheaper and makes more sense to use your friends than try to flood the recountries with your own people. In the case of our emeric or neutrals we may either use them unbeknownst to them or a may have to operate against them. One of the tactics, of course, is the use of the agent to find the agent of the ether power, to subvert him to your own ends and turn him bugk against his masters unbeknownst to them.

seek out and identify the intelligence agents of other powers, the subversive organizations in foreign countries which are against our interests, and either to use them or costrol them or to stop them, nullify their efforts entirely. The we must do shroad and are doing today.

Mow, another function, one in which we are taking quite a part, is the coordination with other American agenuics

responsible for internal security both abroad and at hom. In some foreign countries, as you know, American military forces are stationed. They are responsible under various treaties for the governing of those areas. The military forces have their own internal security forces, but in addition, there are plans of espicasse and subversion meanted against them from areas in which they are not stationed and do not have representatives. It is our task to kneep the aread forces in these areas briefed as to the attempts which may be made against them.

Again, in our State Department installations oversees there are many cases and we are continually receiving
reports and actual plans of other intelligence agencies to
subvert our diplomatic representatives, to find out what
our plans are, to find out what Mr. Harrison is going to no
and what he has been talking to the Italian Premier about
so they may forewarn their mesters and take steps to continuvert or go against our plans.

In the United States we cooperate very closely with the F.B.I. in the counterespionage field. It is our duty and our job to identify foreign agents abroad and whenever we find that one of those agents may be coming to the United States, either claudestimely or openly, under a false name or his own, we report that immediately to the F.B.I. who, when the agent gets here, take such action as they deem necessary.

We receive information from one of our sources that a cer ain Joe Doskes has been hired by a Communist Party in a certain area in a foreign country -- let's say Italy. He is a native of Italy and therefore is not suspected of being Russian and he has been trained and told claudestimely to come to the United States where he will contact members of the party lare, perform certain errands, and then go back to Italy. In a case such as that we inform the F.B.I. of what we have found out and we work together to try and see whether we ought to let the man approach. He's brought over here. The F.B.I. will follow him, find out when he centacts, his plans, etc., and then we pick him up overseas.

A case like that obviously might go on for years but through such coordination and ecoperation with the military forces and internal security forces of the United States, we feel that given sufficient amount of effort and time and collaboration, we can do much to protect the internal security of the United States and assist its military potential to protect its secrets and armed forces.

Thank you. (Appletee).

HEAR ADDIRAL HILLESHOWPTER: We have time now for

questions. We'll do the best we can in answering,

VOICE: I am confused about the area of the intelligence eperations of Naval Intelligence, Military Intelligence and your own abroad and here. I understand you work with the F.B.I., but how about Military and Nav I Intelligence?

REAR ADMIRAL HILLENEDETTER: I think as an example of how that works, the Service Departments -- Army, Navy and Air Force -- and the State Department all get their own intelligence which is based primarily on their own departments. needs. We take the intelligence from all those and from CIA and combine them into one for the needs of national security. I meet the Navy, for example, are particularly interested in and would put most of their efforts in the Merchant Marine, the naval vessels, the ports of a foreign country. The rmy would be much more interested in their ground forces, the industrial plants that are making weapons for the ground ferces, the manpower stranger; the Air Porce would be interested in their combat airplanes, their commercial air, their air fields, and the industries that are working for aircraft. We take all of those and combine them together into the finished product which gives a whole picture for a foreign country.

It's like automobile manufacturing. Certain

contractors produce parts. The manufacturer himself produces parts, and finally assembles the whole thing and the car rolls off.

VOICE: Wasn't it just stated you maintain you: own staff for counterespionage abroad in supplementary areas:

REAR AIMIRAL HILLENEONITER: We are charged with all espionage and counterespionage abroad with our own personnel.

VOICE: Is that personnel selected through your agency?

REAR ADMIRAL HILLSBERGETTER: Yes.

VOICH: And with the interest of Civil Service?

REAR ADMIRAL HILLENKOETTER: We fellow Civil

Service rules -- pick the people, give them a security chuck,
put them through school.

WOICE: (Mr. Thompson) I'd like to ask Mr. Harriey a question about Communism. In your opinion has Communism increased or decreased among the American Negros since 1940 and why?

MR. HARVEY: That is quite a broad question. That puts me slightly on the spot for a good reason. As you know, our jurisdiction is primarily outside the United States.

would say this, in answer, that the slaims of the Communist

Party, U.S.A., as to its control of the Nagro element, the extent of its influence among Nagroes, have been very badly everrated for propaganda purposes. I think you'll find that the extent of Communist influence smong any minority in this country, and that includes the so-called Nagro minority, has varied -- let's take 1939 and 1940, if you don't object - for this reason, that to a variable degree the political development vis-a-vis the Soviet Union since 1939 can be traced by their effect not only through Party propagands but through the extent of Party influence,

How, many of you will remember that during the period from 1934, principally, to 1939 the Party was able to build a great deal of support on the basis that it was the strongast, most militant anti-Fascist, anti-Hational Socialist force. Frankly, that was sucher bait but it took a lot of people in of all categories. With the non-aggression pact, which, of course, immediately forced them to drop the so-called People's Front which was the alleged inclusion of all anti-Hational Socialist and all anti-Fascist forces, the influence of the Party enoug non-Communists, particularly in se-called minerity elements, decreased very suddenly until June 22, 1941. From June 22, 1941 until late 1945 -- actually early 1946 -- the Soviet Union as such and the Communist Parties as following out and effectuating, one, the distates, said

er political purposes, they set up as their national officers. The men that actually control policy of this and every ot are Communist Party are primarily man who were trained in school. If you are talking about that type of Party member I thin.

yea'll find that the percentage of Party members who have been Moscow-trained and who actually are in the controlling communistorial category of the Party are not out of proportion to the same propertion that the Negre population bears to the entire population of the United States.

It is a very difficult question to answer because it is one of the places that the Party has brought to bear a major propagation effort for the obvious purpose of splitting the Negro population from the rest of the population of this country. The obvious purpose is eventing friction, creating bitterness, creating resentment. They have done that, for instance, by promising things they couldn't possibly fulfill. You very probably know yourself of the swaying back and for the in the Party line on what they at one time proposed would be a Negro republic, taking in some con-third of the 48 states. They have promised that with a straight face, and I don't think, frankly, that the Party leadership is stupid enough to believe that there is any possibility of their effectual ing that at all.

successful in accomplishing this fact. They were remarkably successful in accomplishing this fact. They were remarkably successful in identifying in the minds of many people their objectives, their policies and their aims with those of all elements for any reason with Anti-National Socialists, sati-Garmans, anti-Fascists.

With the increasing evidence, particularly the increasing obvious evidence, of Seviet intransignance after the close of World War II they lost a great deal of that support. They found it no longer possible to say, for example, "The Soviet Union and all Communists are in the forefront of the anti-Fascist fight. Therefore, everybod, that is anti-Soviet or asti-Communist is pro-German, pro-Pascist, and a traiter". I think all of you remember the smear attempts of the last almost ten years on that basis,

Mow, with that as background with regard to your specific question the Communist Party in this country for a great many years has not only stressed its appeal to the Negro just as it has to every other element, but it has tried to support that appeal by placing those of its member a who happen to be Negros in positions of considerable power.

New, we know that that has been done with a highly synical purpose, a sales job, actually. The men that run the Communist Party, U.S.A., are not these men, medessarily so, when you attempt to give a definitive and an importial answer to the question you have just raised, you immediately run up against the fact that nothing that the Party has dene in its appeal to the Negro population has been done for any other than two purposes. One, to engander and raise support for the Party, and two, to capitalize on what they think is or may be a potential schismatic opportunity to split one portion of the population from another population.

I don't know whether that is a satisfactory answer or not. That is about as close as I can get.

VOICE: Would Mr. Harvey's remarks be available to the sembers or are they off the record?

REAR ADMIRAL HILLEREDETTER: In that commentions
I'd like to ask all of you to treat them as classified. They
would not be available. We are giving out information. We
can work better both in emissionage and counterespicately, if
there is not too much information.

VOICE: Would Mr. Reitsel care to comment on Russia's military strength as to types of submarines, atom; ; power and ability to wage biological warfare?

power or ability to wage biological warfare. With respect to submarines, the present estimates are that there is a builting program concentrated on submarines and anti-submarine

vessels. That is generally regarded as being an element in the defensive mission that has been assigned to the Russian Navy, regarding submarines as a method of defending the effensive operations of the Army. Beyond that I dan't be more specific.

VOICE: On atomic power you say you can't? MR. RETIZEL: I can't because I lack the informs tion myself.

VOICE: (Mr. Moody) I'd like to ask Mr. Harvey what methodology has been employed to distinguish between these hard core believers and these casual or accidental people that might drift into the movement in one of those two periods you mentioned, because of this general anti-Fascist attitide or for some other Local reason! Is the distinction kept in mind and an effort made to separate the two groups?

MR. HARVEY: It has to be. I think you'll find this. One, that the question of whether a man is a sardcarrying Communist Party member is not only not controlling but it frequently is not even partiment. The definition of a Communist -- this is pretty crude, and definitions aren' much good in this business -- regardless of whether a man is a Party member or not, if he consistently supports the Par y line, if he consistently supports the political precepts

whether he has ever had a card, whether he has ever attented a Communist meeting or not, and frankly, the strength of the Communist Party movement frequently rests on that types of person. It is a type which is very difficult to give superile description of, but perhaps the best is pro-Sovies, pro-Marxist intellectual.

Seviet intelligence comes from two elesses of people. They some from people recruited directly from the Communist moneyment. In other words, Communists to the extent that they have been Moscov-trained. They have been in the apparatus. They have been in the communistatorial part of the Party for years. And secondly, from that type of misoriented intelligence who is pro-Enviet, so Russified or so pro-Markist that he is willing to blind himself to the point of committing trease... There is, framily, a clear predilection for both employage and treason in that type of parson.

Getting back to the more general aspects of your question, that is, the hangers-on, the casuals, what the Party calls "impocents" that were sucked in through various Party propagands appeals which at the moment on their face were theroughly fine and theroughly desirable and theroughly idealistic, there are a number of very hard and fast tasks for those people. They don't always work but they frequently

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do. You'll find that most of the true immosents of the Popular Front got badly sickened by the non-aggression pact. You'll find that a group of the same type became completely fed up by the emerging intransignance of the Soviet Union in the international scene after World War II.

As a rule of thusb -- and remembering that no rules in this business always work -- a men who consistes by supported Party freeze, Party precepts, and the policies of the Soviet Union during the period of the Paople's Front through the non-aggression past, up to Jame of 1941 when it became the Paople's War of Liberation -- and to make it a little stronger, through the war and into the present period when all Americans are dirty Fascist beasts, inperiod when all Americans are dirty Fascist beasts, insperialists, etc. -- that men, I don't came whether he has ever seen a Communist Party card or not, is a Communist, and he is just as dengerous as the man who is a working men, who goes to every Party meeting, pays his dues regularly, shouts from the street corner, "I am a Communist and I believe in the future of Memiss".

VOICE: From your standpoint, Admiral, would you rather have the Communist Party declared an illegal party or not?

REAR AIMIRAL HILLENSWETER: That is a difficult question to answer, that is, particularly in the United Steres.

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I think it would add a great deal to the difficulties of controlling it if it were ferred underground. That, I think, is the position taken by Mr. Hoover who certainly is more of an expect in the United States on the U. S. Communist Party than I am. He says that he can control it better in it stays as a legal party than if it is pushed underground.

WOIGE Mr. Reitzel made a remark that seemed to be Russia's practical power in being against our petential power. Does our possession of the bomb enter into that as being squething that seems to be in being and powerfuls

MR. REFFEEL: That can only be answered theoretically. Certainly by any measurement of capability it represents power in being. The limitation on it becomes a calculation under what conditions can it be used without creating repercussions which would reduce famure supubilities. Thuse considerations are probably more political than they are millionry.

VOICE: Would you care to express an opinion concerning the usefulness, desirability or necessity of the activities of the House Committee on Unemerican Activities?

RHAR ADMIRAL HILLENDOMINER: That's putting me on the spot. I think that is scouthing purely political. I'll not ensuer that.

VOICE: I am interested in your problem of person al, because as an editor about once a month some former number of

cager to sell his memoirs, and I think that is an experience that most editors have, and that underlines the problem of getting good people who work discreatly and faithfully. I is hard to blame anybody. Most men work either for honor or each or for a kind of fanatical zeal. I wender if that isn't an important part of your problem and the total problem, and I wonder if you have any ideas for meeting it.

HEAR ADMIRAL HILLENDETTER: That is a very big problem. We lose the people who worked in the war, who did very excellent work in the war. They become unavilable to us the moment they publish a book or article where they are identified. Everything is very carefully read and very carefully scanned. If a man puts out a book his usefulness as an agent is gone. We try to discourage that and if any body writes now, we have to let him go immediately.

A great deal of people gat saught up in intelligence work and like it. We have had no trouble in getting
people to do it. The difficulty we have had is people who,
because they have been a week or so in a foreign country,
elaim they know it, and then we say we can't hire them and
they are very indignant. We have more applicants them we
can take care of and in that way we have been able to make
a very good selection. We do not have to beat the drume to

get them to come in.

WOICE: I wonder if Mr. Harvey would care to comment on the motives behind the repudiation of Communism with some of the prominent ex-Communists -- Budens, for example.

MR. HARVEY: I think in shaver to your question ... I'il take Budens myself. His motivation is simple. Buden 2 was raised a practicing Roman Catholic. His first entry was through the labor union and was through something in which Hudenz very firmly believed which was the betterment of the lot of the working man. I think when Budens first went into the labor movement in Chicago he wary seriously believed that, very homestly believed it, probably. Buders went from the labor novement, as so many man have gone -not only from the labor movement but other similar or parallel movements, into the fringes of the Party. Almost before he realized what had happened he had been sold the bill of goods, all the way from the growing Socialist Fatherland to the future of the working class. "Workers of the World, Units. You have nothing to lose by your change, and everybody als is a so-and-so and a such-and-such." From that point on h became a Party official.

At the time he become a Party official he began to

illegal aspects. But by that time he had rationalized his own personal approach to the point that his belief in the public precepts of Marxism, his belief in the dialectical and historical approach, his rationalization for his own purposes that it was good for the Party, was so strong the: it constituted his primary psychological and moral setivation.

I am beginning to sound a little bit like a stup) box but that is as close as I can come. But it took a number of years for Budenz to overthrow that buildup, that gradual development, that identifying of himself with a CAUEE, until by 1945 he finally reached the point of distillusionment and he broke with the Party.

A contributing cause to that disillusionment, ebviously, was his reaffirmation of the principles of Catholicism.

The metivation of other people who have broken recently is not quite that involved, and I think a good de I less hopest. Take a man like Mike Quill. I think he broke for reasons of self-interest. He broke because he couldn't see continuing in his Party position and maintaining the things that his job meant to him. I think the same was to self-occurrent, for instance. I think it's grue of a good many others.

Also, to a certain extent a factor in the defect ion of any Communist I think has been the fact that, one, the Communist is a good deal older than he was, He's been kicked eround a little bit more. He's had a chance to see more turn the times! facade of the Party and actually, no matter when you feel about the extent it has gone or should have gone, the lines are much more clearly drawn for the average person at the present time than they have been at any time in the past. In other words, people who in the past have discounted the Communist movement, who have said it's no threat, it's a bunch of crackpois, a voice crying in the wilderness, an hemest if misguided ideological organization -- more and more of these people have come to the point where the issue is fairly clearly drawn. You either break this combination between the Soviet Union and world Communism or you go down yourself.

A few of the recent Communists have left because they were in trouble with the Party. They either deviated from the Party line, refused to earny out Party orders. By Party standards they got a little too hig for their britches and they were alipped.

It is difficult to go into a man's motivation for deflecting from an organization which is not only a conspirity but which is also in form at least a quasi-religious fanaticism.

and I certainly am not philosopher enough to do anything than throw out generally what are the reasons for the Communist movement from my own personal reasons and experience.

these people who do get into the actual conspiratorial work. In other words, they are used in espionage, for example.

Take Budenz' case. He was responsible for giving the Soviet Intelligence a recruit who later provided the entry to Lean Tretaky's headquarters in Mexico, or the man known variously as Frank Jacson, alias Jacques Mornard Vandendreischd. His real identity is unknown. He put out Trotaky on the order of the Soviets.

There is enough of a little boy in most men the conspiracy and its cause have a particular point of appeal, but you take a man like Budenz Tho can see that something he did resulted in a political assassination and the pill gets a little hard to swallow.

COLOREL MC FADYEN: We are running over our times and there are at least 20 questions, so we'll have to break up into small groups so your questions can be answered.

. . . The meeting recessed until 10:45 a. m. . .

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